



Texas Board of Nursing

1801 Congress Avenue, Ste. 10-200, Austin, Texas 78701
Phone: (512) 305-7400 Fax: (512) 305-7401 www.bon.texas.gov
Kristin K. Benton, DNP, RN
Executive Director

March 23, 2026

Certified Mail No. 9214 8901 9403 8300 0062 9380 50
Return Receipt Requested, Copy Via USPS First Class Mail

Kellie Leigh Roman
5433 Prince Edward Ave
El Paso, TX 79924

Dear Ms. Roman:

Your Petition for Licensure Reinstatement and the supporting information related to your potential ineligibility for relicensure was considered by the Executive Director.

Pursuant to the Occupations Code Chapter 53 and §§301.257, 301.452, and 301.453, you have been found to be ineligible for reinstatement of licensure as a nurse in the State of Texas based upon the grounds discussed below. **This is a final determination of licensure reinstatement denial.**

Our records indicate the following:

1. Your license was Voluntary Surrender on February 4, 2020, based on:
 - A. On or about December 1, 2017, through December 21, 2017, while employed as a Licensed Vocational Nurse with Emergence Health Network, El Paso, Texas, you falsified orders for Zolpidem for Patient 106572, Patient 123203, and Patient 134209. When the physicians were asked to verify if the medications were ordered, they denied ordering the medications.
 - B. On or about October 22, 2019, you entered a plea of Guilty to five (5) counts of FRAUD POSS CS/PRESCRIPTION SCH III/IV, all 3rd Degree felony offenses, committed on March 9, 2018, March 10, 2018, March 29, 2018, and April 2, 2018, in the Criminal District Court 1 of El Paso County, Texas, under Case No. 2019D04740. As a result of the plea, the proceedings against you were deferred, without entering an adjudication of guilt, and you were placed on community supervision for a period of five (5) years and ordered to pay a fine and court costs. On or about July 6, 2021, you were discharged early from probation.
2. On or about February 3, 2025, you completed a forensic psychological evaluation performed by Troy Martinez, Psy.D., with a polygraph examination. Dr. Martinez's opinion is that your professional fitness likely hinges primarily on your ability and willingness to remain completely

Kathleen Shipp, MSN, APRN, FNP
Lubbock, *President*

Allison Porter-Edwards, DrPH, MS, RN, CNE, CDDN, FAAN
Bellaire, *Vice-President*

I do hereby certify this to be a complete, accurate and true copy of the document which is on file or is of record in the offices of the Texas Board of Nursing.

abstinent from all substances of potential abuse, including alcohol. It also seems clear that you require a very strict level of monitoring and accountability. Contingent upon your abstinence, Dr. Martinez predicts you are unlikely to engage in such behavior again (as reflected in her file), represents minimal risk of danger to the community, and would be able to act in accordance with relevant Board rules, minimum nursing standards, and display behaviors identified by the Board as constituting professional conduct. However, given the extensive impact that substance abuse/dependence has had in your personal and professional life, including a relatively short 1-year timeframe of current abstinence, if you are further considered for licensure reinstatement. Dr. Martinez strongly recommends referral to TPAPN for very close monitoring with random urinalysis. Dr. Martinez would also recommend active participation in a structured outpatient substance abuse treatment program in addition to AA/NA participation at least weekly. Dr. Martinez further recommends consideration that you have restricted access to and administration of controlled substances and other substances of abuse potential across her 2–3-year period of zero-tolerance treatment and monitoring.

You are subject to denial of licensure for this conduct pursuant to the following subsections of the Occupations Code §301.452(b):

- §301.452(b)(3): "a conviction for, or placement on deferred adjudication community supervision or deferred disposition for, a felony or for a misdemeanor involving moral turpitude;"

Further, the Board has adopted rules, located at 22 Tex. Admin. Code §213.28, including the Board's Disciplinary Guidelines for Criminal Conduct, that set forth the considerations and criteria for determining the effect of criminal offenses on the eligibility of a person to obtain a license. An individual is subject to denial of licensure or to disciplinary action for a conviction for, or placement on deferred adjudication community supervision or deferred disposition for, a felony that is directly related to the practice of nursing or for a misdemeanor involving moral turpitude that is directly related to the practice of nursing. Further, the Board's Rules apply to crimes that have been adjudicated through agreement or judicial order by a state or federal criminal justice system, without re-litigation of the underlying factual basis for the agreement or judicial order. A review of your file indicates that you are ineligible for licensure based upon the factors set forth in §213.28.

The Board has determined that your criminal conviction(s) are directly related to the practice of nursing using the following factors: the nature and seriousness of the crime, the relationship of the crime to the purposes for requiring a license to engage in the occupation, the extent to which a license might offer an opportunity to engage in further criminal activity of the same type as that in which the person previously had been involved, the relationship of the crime to the ability or capacity required to perform the duties and discharge the responsibilities of the licensed occupation, and any correlation between the elements of the crime and the duties and responsibilities of the licensed occupation (as required by Occupations Code §53.022). In determining whether to take action on your directly related conviction(s), the Board has considered the following factors: the extent and nature of the your past criminal activity, your age when the crime was committed, the amount of time that has elapsed since your last criminal activity, your conduct and work activity before and after the criminal activity, evidence of your rehabilitation or rehabilitative effort while incarcerated or after release, and evidence of your fitness, including letters of recommendation (as required by Occupations Code §53.023).

The Board also requires petitioners to demonstrate their ability to consistently conform to the requirements of the Nursing Practice Act, the Board's Rules and Regulations, and generally accepted standards of nursing practice; to possess good professional character; and to pose no threat to the health and safety of patients and

Kellie Leigh Roman
March 23, 2026
Page 3

the public. The Board has adopted a rule, located at 22 Tex. Admin. Code §213.27, that sets forth the factors and disciplinary and eligibility policies and guidelines that must be used in evaluating good professional character in eligibility and disciplinary matters. Based upon the factors specified in §213.27, you have failed to provide sufficient evidence of good professional character required by §213.27.

The Board has also adopted a rule, located at 22 Tex. Admin. Code §213.29(d)(2), regarding "Substance Use Disorders and Abuse/Misuse of Alcohol or Drugs" related to fitness to practice, which states: "Individuals who have not been diagnosed, treated, or hospitalized for a substance use disorder, but have nonetheless exhibited behaviors raising concerns about the individual's ability to practice nursing with reasonable skill and safety due to the possession, misuse, or abuse of alcohol or drugs, prescribed or otherwise, including related criminal conduct, may be required to demonstrate sobriety and abstinence from drugs and alcohol for a minimum of twelve consecutive months, through verifiable and reliable evidence, in order to obtain or retain licensure. Verifiable and reliable evidence of sobriety and abstinence from drugs and alcohol may include evidence of the completion of inpatient, outpatient, or aftercare treatment, random drug screens, individual or group therapy, and/or support group attendance." You have failed to provide proof of sobriety in accordance with the requirements of 22 Tex. Admin. Code §213.29(d)(2).

Texas Occupations Code Chapters 53 and 301, as well as the Board's rules, 22 Tex. Admin. Code §213.27 - §213.33, the Board's Disciplinary Sanction Policies, and the Board's Disciplinary Guidelines for Criminal Conduct are hereby incorporated by reference herein and may be located on the Board's website at www.bon.texas.gov.

Please refer to Occupations Code §53.052 and Government Code Chapter 2001. Further, Occupations Code §53.026 requires the State Auditor to develop and publish a guide of best practices for applicants with prior convictions to utilize when applying for licensure. A link to the State Auditor's Office may be found at: <https://www.sao.texas.gov/>.

You will not be allowed to petition for reinstatement until at least one (1) year from the date of this denial and until you have satisfied any conditions outlined in your order and any requirements required by law at the time of your application.

Due to this denial, you have the right to a public hearing before an Administrative Law Judge with the State Office of Administrative Hearings. Should you decide to appeal the decision to deny you licensure, please submit a written request for a public hearing, to the attention of Office of General Counsel, 1801 Congress Avenue, Suite 10-200, Austin, Texas, 78701. Your written request to appeal this decision must be received in our office within sixty (60) days of the date of this letter. Further, if this office receives information regarding additional criminal conduct or behavior that has not been previously disclosed to or discovered by this office, please be advised that evidence of such additional criminal conduct or behavior may be used against you during the public hearing in this matter to show that you lack the good professional character and other requirements for licensure.

Further, should the decision to deny your licensure be upheld by the State Office of Administrative Hearings, you will be entitled to judicial review by filing an action in the district court of Travis County, Texas.

Kellie Leigh Roman
March 23, 2026
Page 4

A petition for such an action must be filed not later than the 30th day after the date the licensing authority's decision is final and appealable.

If you have any questions, please contact Enforcement at (512) 305-6838.

Sincerely,



Kristin K. Benton, DNP, RN
Executive Director

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