

IN THE MATTER OF
PERMANENT CERTIFICATE
NUMBER 179080
ISSUED TO
ANGELA LOUISE BROWN

BEFORE THE STATE OFFICE

OF

**ADMINISTRATIVE HEARINGS** 

# **OPINION AND ORDER OF THE BOARD**

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TO:

ANGELA LOUISE BROWN 3426 BELULAH ST. HOUSTON, TX 77004

REBECCA S. SMITH ADMINISTRATIVE LAW JUDGE 300 WEST 15TH STREET AUSTIN, TEXAS 78701

At the regularly scheduled public meeting on Nursing (Board) considered the following items: (1) Order Number 2, *Dismissing Case*, issued by the ALJ in the above cited matter; (2) Staff's recommendation that the Board revoke the Respondent's vocational nursing license by default; and (3) Respondent's recommendation to the Board regarding the above cited matter, if any.

On February 19, 2014, the ALJ convened a Staff of the Board was present for the hearing. However, the Respondent was not present at the hearing, and no one appeared on her behalf 2014, Staff introduced evidence into the record demonstrating that Respondent had been sent a Notice of Final Hearing by first class certified mail return receipt requested to her last known address of record maintained by the Board in accordance with 22 Tex. Admin. Code §213.10(a). The ALJ found that Staff's notice was adequate and issued Order No. 2, granting Staff's Motion for Default and dismissing the case from the docket of SOAH and remanding it to the Board for informal disposition on a default basis in accordance with the Government Code §2001.056.

The Board, after review and due consideration of Order Number 2, *Dismissing Case*, issued by the ALJ in the above cited matter, finds that notice of the facts or conduct alleged to warrant disciplinary action has been provided to Government Code §2001.054(c) and Respondent has been given an opportunity to show compliance with all the requirements of the Occupations Code Chapter 301 (Nursing Practice Act) for retention of Respondent's license to practice vocational nursing in the State of Texas. The Board further finds that the Formal Charges were properly initiated and filed in accordance with the Occupations Code §301.458. The Board further finds that proper and timely notice regarding the violations alleged in the Formal Charges was given to Respondent in accordance with the requirements of the Government Code §2001.051 and §2001.052 and 1 Tex. Admin. Code §155.501. The Board further finds that the Respondent failed to appear in accordance with 22 Tex. Admin. Code Chapter 213 and 1 Tex. Admin. Code §155.501. As a result of the Respondent's failure to appear, the Board

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\*\*Executive Director of the Board\*\*

Executive Director of the Board\*\*

has determined that the factual allegations listed in the Formal Charges are to be deemed admitted by default and the Board is authorized to enter a default order against the Respondent pursuant to the Government Code §2001.056 and 22 Tex. Admin. Code §213.22. Further, the Board has determined that it is entitled to revoke the Respondent's vocational nursing license pursuant to 22 Tex. Admin. Code §213.33(m).

Therefore, the Board hereby adopts the factual allegations, which have been deemed admitted, and the conclusions of law contained in the Formal Charges, which are attached hereto and incorporated herein by reference for all purposes, and Staff's recommended sanction of revocation by default. This Order will be properly served on all parties and all parties will be given an opportunity to file a motion for rehearing in accordance with the Government Code Chapter 2001 and 22 Tex. Admin.Code §213.23(I), as applicable. All parties have a right to judicial review of this Order. All proposed findings of fact and conclusions of law filed by any party not specifically adopted herein are hereby denied.

IT IS, THEREFORE, ORDERED THAT Permanent Certificate Number 179080, previously issued to ANGELA LOUISE BROWN, to practice nursing in the State of Texas be, and the same is hereby, REVOKED.

IT IS FURTHER ORDERED that this Order SHALL be applicable to Respondent's multi-state privileges, if any, to practice nursing in the State of Texas.

FURTHER, pursuant to the Occupations Code §301.467, RESPONDENT is not eligible to petition for reinstatement of licensure until at least one (1) year has elapsed from the date of this Order. Further, upon petitioning for reinstatement, RESPONDENT must satisfy all then existing requirements for relicensure.

Entered this 17th day of July, 2014.

TEXAS BOARD OF NURSING

KATHERINE A. THOMAS, MN, RN, FAAN EXECUTIVE DIRECTOR FOR THE BOARD

Attachment: Formal Charges

## TEXAS BOARD OF NURSING

In the Matter of Permanent

Certificate Number LVN 179080

Issued to ANGELA LOUISE BROWN

#### NOTICE OF FINAL HEARING

SOAH Docket Number 507-14-1714

Respondent:

Angela L. Brown 3426 Belulah St. Houston, TX 77004

In accordance with Section 2001.051 et seq., Texas Government Code, you are hereby notified that a hearing will be held before an Administrative Law Judge (ALJ), on the 19<sup>th</sup> day of February, 2014, beginning at 9:00 a.m., and continuing day to day as ordered by the ALJ, at the State Office of Administrative Hearings, William P. Clements Building, 300 W. 15<sup>th</sup> Street, 4<sup>th</sup> Floor, Austin, Texas, regarding Formal Charges previously filed and hereby served upon you by the Texas Board of Nursing. The Formal Charges are attached and incorporated by reference as a part of this notice.

The hearing is to be held under the legal authority and jurisdiction of the Administrative Procedures Act, Texas Government Code §2001 et seq.; Title I Part VII Texas Administrative Code Chapter 155; the Nursing Practice Act, Texas Occupations Code §301.451 through §301.555; and the Board of Nursing Rule 213 at 22 Texas Administrative Code.

The particular sections of statutes and rules involved in determining the charges are stated in the attached Formal Charges in connection to the facts or conduct alleged.

Pursuant to 22 TEX. ADMIN. CODE §213.22, you are required to enter an appearance in this proceeding by filing a written answer or other responsive pleading with the State Office of Administrative Hearings, P.O. Box 13025, Austin, Texas, 78711-3025, with a copy to the staff (General Counsel, Texas Board of Nursing, 333 Guadalupe, Suite 3-460, Austin, Texas 78701). FAILURE TO ENTER AN APPEARANCE BY FILING A WRITTEN ANSWER OR OTHER RESPONSIVE PLEADING TO THE FORMAL CHARGES, SHALL ENTITLE THE STAFF TO A CONTINUANCE AT THE TIME OF THE HEARING. "Staff" is defined by 22 TEX. ADMIN. CODE §213.1(41). Continuances are set by the Administrative Law Judge.

Angela L. Brown February 3, 2014 Page 2 of 2

You have the right to appear at this hearing and to have legal representation at the hearing at your own expense. FAILURE TO APPEAR AT THE HEARING IN PERSON OR BY LEGAL REPRESENTATIVE, REGARDLESS OF WHETHER AN APPEARANCE HAS BEEN ENTERED, WILL RESULT IN THE ALLEGATIONS CONTAINED IN THE FORMAL CHARGES BEING ADMITTED AS TRUE AND THE PROPOSED RECOMMENDATION OF STAFF SHALL BE GRANTED BY DEFAULT.

If it is determined that the Formal Charges are substantiated, then any prior disciplinary action that has been taken against your license will be considered when determining the appropriate sanction for these violation(s).

Issued, dated, and mailed this the 3rd day of February, 2014.

TEXAS BOARD OF NURSING

By:

Katherine A. Thomas, MN, RN, FAAN

**Executive Director** 

In the Matter of Permanent Vocational Nurse License Number 179080 Issued to ANGELA LOUISE BROWN, Respondent	(C)	BEFORE THE TEXA
Respondent	§	BOAR

### FORMAL CHARGES

This is a disciplinary proceeding under Section 301.452(b), Texas Occupations Code. Respondent, ANGELA LOUISE BROWN, is a Vocational Nurse holding License Number 179080, which is in current status at the time of this pleading.

Written notice of the facts and conduct alleged to warrant adverse licensure action was sent to Respondent at Respondent's address of record and Respondent was given opportunity to show compliance with all requirements of the law for retention of the license prior to commencement of this proceeding.

### CHARGE I.

On or about December 16, 2013, Respondent became non-compliant with the Agreed Order issued to her by the Texas Board of Nursing on July 31, 2013. Non-compliance is the result of her failure to comply with all requirements of the Texas Peer Assistance Program for Nurses (TPAPN) participation agreement. Stipulation number three (3) of the Agreed Order dated July 31, 2013, states:

"RESPONDENT SHALL comply with all requirements of the TPAPN participation agreement during its term and SHALL keep her license(s) to practice nursing in the State of Texas current."

On or about December 16, 2013, Respondent was dismissed from the Texas Peer Assistance Program for Nurses (TPAPN) for not responding to letters sent to her.

The above action constitutes grounds for disciplinary action in accordance with Section 301.452(b)(1)&(10), Texas Occupations Code, and is a violation of 22 Tex. ADMIN. CODE \$217.12(9)&(11)(B).

NOTICE IS GIVEN that staff will present evidence in support of the recommended disposition of up to, and including, revocation of Respondent's license/s to practice nursing in the State of Texas pursuant to the Nursing Practice Act, Chapter 301, Texas Occupations Code and the Board's rules, 22 Tex. Admin. Code §§ 213.27 - 213.33. Additionally, staff will seek to impose on Respondent the administrative costs of the proceeding pursuant to Section 301.461, Texas Occupations Code. The cost of proceedings shall include, but is not limited to, the cost paid by the Board to the State Office of Administrative Hearings and the Office of the Attorney General or other Board counsel for legal and investigative services, the cost of a court reporter and witnesses, reproduction of records, Board staff time, travel, and expenses. These shall be in an amount of at least one thousand two hundred dollars (\$1200.00).

NOTICE IS GIVEN that all statutes and rules cited in these Charges are incorporated as part of this pleading and can be found at the Board's website, www.bon.texas.gov.

NOTICE IS GIVEN that to the extent applicable, based on the Formal Charges, the Board will rely on Adopted Disciplinary Sanction Policies for Nurses with Substance Abuse, Misuse, Substance Dependency, or other Substance Use Disorder, which can be found at the Board's website, <a href="https://www.bon.texas.gov">www.bon.texas.gov</a>.

NOTICE IS GIVEN that, based on the Formal Charges, the Board will rely on the Disciplinary Matrix, which can be found at <a href="www.bon.texas.gov/disciplinaryaction/discp-matrix.html">www.bon.texas.gov/disciplinaryaction/discp-matrix.html</a>.

NOTICE IS ALSO GIVEN that Respondent's past disciplinary history, as set out below and described in the Order(s) which is/are attached and incorporated by reference as part of these charges, will be offered in support of the disposition recommended by staff: Order dated July 31, 2013.

Filed this 10th day of January, 2014.

TEXAS BOARD OF NURSING

James W. Johnston, General Counses

Board Certified - Administrative Law Texas Board of Legal Specialization

State Bar No. 10838300

Jena Abel, Assistant General Counsel

State Bar No. 24036103

Lance Robert Brenton, Assistant General Counsel

State Bar No. 24066924

John R. Griffith, Assistant General Counsel

State Bar No. 24079751

Robert Kyle I-Ionsley, Assistant General Counsel State Bar No. 50511847

John F. Legris, Assistant General Counsel State Bar No. 00785533

John Vanderford, Assistant General Counsel State Bar No. 24086670

TEXAS BOARD OF NURSING

333 Guadalupe, Tower III, Suite 460

Austin, Texas 78701

P: (512) 305-6811

F: (512) 305-8101 or (512)305-7401

Attachments: D/2012 06 19

Order of the Board dated July 31, 2013

# BEFORE THE TEXAS BOARD OF NURSING

In the Matter of \$ AGREED Vocational Nurse License Number 179080 \$ issued to ANGELA LOUISE BROWN \$ ORDER

On this day the Texas Board of Nursing, hereinafter referred to as the Board, considered the matter of ANGELA LOUISE BROWN, Vocational Nurse License Number 179080, hereinafter referred to as Respondent.

Information received by the Board produced evidence that Respondent may be subject to discipline pursuant to Section 301.452(b)(9),(10)&(12), Texas Occupations Code. Respondent waived representation by counsel, informal proceedings, notice and hearing, and agreed to the entry of this Order approved by Katherine A. Thomas, MN, RN, FAAN, Executive Director, on February 11, 2013.

# FINDINGS OF FACT

- Prior to the institution of Agency proceedings, notice of the matters specified below in these Findings of Fact was served on Respondent and Respondent was given an opportunity to show compliance with all requirements of the law for retention of the license(s).
- 2. Respondent waived representation by counsel, informal proceedings, notice and hearing, and agreed to the entry of this Order.
- Respondent's license to practice vocational nursing in the State of Texas is in delinquent status.
- 4. Respondent received a Certificate in Vocational Nursing from St. Louis Board of Education Practical Nursing Program, St. Louis, Missouri, on December 1, 1993. Respondent was licensed to practice nursing in the State of Texas on January 31, 2001.
- Respondent's vocational nursing employment history is unknown.

- 6. On or about March 24, 2012, while employed with ProHealth Staffing, Houston, Texas and on assignment with St. Joseph Medical Center, Houston, Texas, Respondent lacked fitness to practice vocational nursing in that Respondent exhibited impaired behavior while on duty, including but not limited to, being found on the floor unresponsive. Respondent's condition could have affected her ability to recognize subtle signs, symptoms or changes in patients' conditions, and could have affected her ability to make rational, accurate, and appropriate assessments, judgments, and decisions regarding patient care, thereby placing the patients in potential danger.
  - On or about March 24, 2012, while employed with ProHealth Staffing, Houston, Texas and on assignment with St. Joseph Medical Center, Houston, Texas, Respondent engaged in the intemperate use of Opiates, in that she submitted a specimen for drug screening which resulted positive for Opiates. The use of Opiates by a Vocational Nurse, while subject to call or duty, could impair the nurse's ability to recognize subtle signs, symptoms or changes in the patient's condition, and could impair the nurse's ability to make rational, accurate, and appropriate assessments, judgments, and decisions regarding patient care, thereby placing the patient in potential danger.

On or about May 28, 2012 through June 6, 2012, while employed as a Vocational Nurse with New Era Nursing and Rehabilitation, LLP, Houston, Texas, Respondent misappropriated Vicodin, Oxycodone, Lyrica, and Methadone belonging to the facility and patients thereof, or failed to take the precautions to prevent such misappropriation. Respondent's conduct was likely to defraud the facility and patients of the cost of medications, and is a violation of Chapter 481 of the Texas Health and Safety Code (Controlled Substances Act).

- On or about June 7, 2012, while employed as a Vocational Nurse with New Era Nursing and Rehabilitation, LLP, Hoaston, Texas, Respondent engaged in the intemperate use of Cocaine and Opiates, in that she submitted a specimen for a drug screen that resulted positive for Cocaine and Opiates. Possession of Cocaine and Opiates is prohibited by Chapter 481 of the Texas Health & Safety Code (Controlled Substances Act). The use of Cocaine and Opiates by a Vocational Nurse, while subject to call or duty, could impair the nurse's ability to make rational, accurate, and appropriate assessments, judgments, and decisions regarding patient care, thereby placing the patient in potential danger. Possession of Cocaine, without a valid prescription, is prohibited by Chapter 481 of the Texas Health and Safety Code (Controlled Substances Act).
- In response to Findings of Fact Number Six (6) through Nine (9) Respondent states that after suffering a fall she received prescriptions for Lorcet, Sonia and Xanax. She developed an addiction to the medications and on July 29, 2012, she admitted herself for in-patient treatment at New Hope Women's Center in Pasadena. She currently has a sponsor and attends meeting.
- 11. The Respondent's conduct as described in the preceding Finding(s) of Fact was reportable under the provisions of Sections 301.401-301.419, Texas Occupations Code.

- The Board finds that there exists serious risks to public health and safety as a result of impaired nursing care due to intemperate use of controlled substances
- 13. Respondent's conduct as described in the preceding Finding(s) of Fact resulted from or was significantly influenced by Respondent's substance use disorder.
- Respondent's compliance with the terms of a Board approved peer assistance program should be sufficient to protect patients and the public.

#### LONGI URIONS OF LAW

- Pursuant to Texas Occupations Code, Sections 301.451-301.455, the Board has jurisdiction over this matter.
- 2. Notice was served in accordance with law.
  - The evidence received is sufficient to prove violation(s) of 22 Tex. ADMIN. CODE \$217.12(1)(A),(1)(E),(4),(5),(6)(G),(8),(10)(A),(10)(D)&(11)(B).
- The evidence received is sufficient cause pursuant to Section 301.452(h)(9),(10)&(12), Texas Occupations Code, to take disciplinary action against Vocational Nurse License Number 179080, heretofore issued to ANGELA LOUISE BROWN, up to, and including, revocation of Respondent's license(s) to practice nursing in the State of Texas.
- The Board may, in its discretion, order a nurse to participate in a peer assistance program approved by the Board if the nurse would otherwise have been eligible for referral to peer assistance pursuant to Section 301.410, Texas Occupations Code.

#### ORDER

IT IS THEREFORE AGREED and ORDERED that RESPONDENT SHALL comply with the following conditions for such a time as is required for RESPONDENT to successfully complete the Texas Poer Assistance Program for Nurses (TPAPN):

(I) RESPONDENT SHALL, within forty-five (45) days following the date of entry of this final Order, apply to TPAPN and SHALL, within ninety (90) days following the date of entry of this final Order, sign and execute the TPAPN participation agreement, which SHALL include payment of a non-refundable participation fee in the amount of three hundred fifty dollars (\$350,00)

payable to TPAPN.

- (2) Upon acceptance into the TPAPN, RESPONDENT SHALL waive confidentiality and provide a copy of the executed TPAPN participation agreement to the Texas Board of Nursing.
- (3) RESPONDENT SHALL comply with all requirements of the TPAPN participation agreement during its term and SHALL keep all applicable license(s) to practice nursing in the State of Texas current.
- (4) RESPONDENT SHALL CAUSE the TPAPN to notify the Texas Board of Nursing of any violation of the TPAPN participation agreement.

IT IS FURTHER AGREED and ORDERED, RESPONDENT SHALL comply in all respects with the Nursing Practice Act, Texas Occupations Code, Section §§301.001 et seq., the Rules and Regulations Relating to Nurse Education, Licensure and Practice, 22 TEX. ADMIN. CODE §211.1 et seq. and this Order.

IT IS FURTHER AGREED and ORDERED that this Order SHALL be applicable to Respondent's nurse licensure compact privileges, if any, to practice nursing in the State of Texas.

IT IS FURTHER AGREED and ORDERED that white Respondent's license(s) is/are encumbered by this Order, Respondent may not work outside the State of Texas pursuant to a multistate licensure privilege without the written permission of the Texas Board of Nursing and the Board of Nursing in the party state where Respondent wishes to work.

IT IS FURTHER AGREED, SHOULD RESPONDENT fail to comply with this Order or the terms of the participation agreement with the TPAPN, such noncompliance will result in further disciplinary action including EMERGENCY SUSPENSION pursuant to Section 301.4551, Texas Occupations Code, or REVOCATION of Respondent's license(s) and nurse idensure compact privileges, if any, to practice nursing in the State of Texas.

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### RESPONDENT'S CERTIFICATION

Lunderstand that I have the right to legal counsel prior to signing this Agreed Order. I waive representation by counsel. I have reviewed this Order. I neither admit nor deny the violation(s) alleged herein. I do acknowledge possessing a diagnosis that deems me cligible to participate in the Texas Peer Assistance Program for Nurses. By my signature on this Order, Lagree to the Findings of Fact, Conclusions of Law, and Conditions One (1) through Four (4) of this Order to obtain disposition of the silegations through peer assistance and to avoid further disciplinary action in this matter. I waive judicial review of this Order. I understand that this Order becomes effective upon acceptance by the Executive Director on behalf of the Texas Board of Nursing, and a copy will be mailed to me. I understand that if I fail to comply with all terms and conditions of this Order, I will be subject to investigation and disciplinary sanction, including revocation of my license(s) to practice nursing in the State of Texas, as a consequence of my noncompliance.

Signed this 9th day of Cky 2013. Sworn to and subscribed before me this 9th day of July 1 20

Machy Rice Sedences?
Notary Publishin and for the State of Texas

WHEREFORE PREMISES CONSIDERED, the Executive Director, on behalf of the Texas Board of Nursing, does hereby accept and enter the Agreed Order that was signed on the 9th day of July, 2013, by ANGELA LOUISE BROWN, Vocational Nurse License Number 179080, and said Order is final.

Entered and effective this 31st day of July, 2013.

Katherine A. Thomas, MN, RN, FAAN Executive Director on behalf of said Board

#### SOAH DOCKET NO. 507-14-1714

TEXAS BOARD OF NURSING	8	BEFORE THE STATE OFFICE
v.	\$ \$	OF
ANGELA LOUISE BROWN	§ §	ADMINISTRATIVE HEARINGS

## ORDER NO. 2 DISMISSING CASE

This matter came to be heard on February 19, 2014, before Administrative Law Judge (ALJ) Rebecca S. Smith. Assistant General Counsel Kyle Hensley appeared on behalf of the staff (Staff) of the Texas Board of Nursing. Respondent Angela Louise Brown did not appear and was not represented at the hearing. Upon receiving Staff's exhibits showing proof of adequate notice to Respondent, the ALJ found there was adequate notice and granted Staff's oral motion for default. Accordingly,

It is ORDERED that this matter is DISMISSED from the State Office of Administrative Hearings docket on a default basis, and the file is being returned to the Board for informal disposition on a default basis. Tex. Admin. Code § 155.501(d); Tex. Gov't Code § 2001.056.<sup>1</sup>

SIGNED March 3, 2014.

REBECCA S. SMITH

ADMINISTRATIVE LAW JUDGE

STATE OFFICE OF ADMINISTRATIVE HEARINGS

<sup>&</sup>lt;sup>1</sup> The ALJ only reviewed the adequacy of the notice and not the sufficiency of the factual allegations.